

Message Text

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ACTION SS-15

INFO OCT-01 EUR-25 ADP-00 CU-04 AID-20 NSC-10 CIAE-00

DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

RSR-01 /103 W

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R 260805 Z APR 73

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 6035

INFO AMCONSUL ZAGREB

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 1794

E. O. 11652: GDS

TAGS: PFOR YO

SUBJECT: YOUTH PARA: YUGOSLAVIA

REF: STATE 70302

1. SUMMARY: AS IN ALL SOCIETIES, CULTIVATION OF YOUTH FIELD IN YUGOSLAVIA MAY BE EXPECTED TO RETURN A CERTAIN YEILD, BUT WHILE THERE MAY BE SOME EXCEPTIONS, HARVESTING OF THIS YIELD WILL HAVE TO WAIT ITS NORMAL TIME. DESPITE MUCH TALK TO THE CONTRARY, THE EMBASSY SEES NO SPECIAL PREMIUM PLACED ON "YOUTH" BY THIS SOCIETY. YOUNG PEOPLE ARE EXPECTED TO STUDY AND WORK, AND TO ASSUME LEADING ROLES IN THE SOCIETY ONLY AFTER A GRADUAL PROCESS IN WHICH THEY MAY DEMONSTRATE LEADERSHIP SKILLS IN INCREASINGLY RESPONSIBLE POSITIONS. THERE IS A "CRISIS POTENTIAL" AMONG STUDENTS AT THE VARIOUS UNIVERSITIES. DEMONSTRATED DRAMATICALLY IN THE PAST, THIS POTENTIAL WILL BEAR CAREFUL WATCHING IN THE NEAR FUTURE, PARTICULARLY IN THE POST- TITO PERIOD. EMBASSY RESOURCES, IF CONTINUED AT PROJECTED LEVELS, ARE ADEQUATE TO ACCOMPLISH THE GOALS OF THE EMBASSY YOUTH EFFORT. END SUMMARY.

2. (1 A HEADING AND SUB- HEADINGS IN PARENTHESES AS KEYED TO REFTEL)

5 PERCENT YOUNG POLITICAL LEADERS

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1 PERCENT YOUNG MILITARY OFFICERS
4 PERCENT YOUNG BUREAUCRATS
4 PERCENT MEDIA
1 PERCENT CHURCH
1 PERCENT LAW
3 PERCENT BUSINESS AND INDUSTRY
1 PERCENT MEDICINE
2 PERCENT EDUCATION
5 PERCENT ARTS AND LETTERS
5 PERCENT YOUNG LABOR LEADERS
30 PERCENT LEADERS OF NATIONAL YOUTH AND STUDENT ORGANIZATIONS
7 PERCENT UNIVERSITY STUDENT LEADERS
5 PERCENT SELECTED UNIVERSITIES OR FACULTIES (PHILOSOPHICAL,
POLITICAL SCIENCE)
1 PERCENT YOUNG LEADERSHIP AMONG DISSIDENT MOVEMENTS
25 PERCENT OTHER (LEADERS OF REPUBLICAN, PROVINCIAL, AND LOCAL
(OPSTINA) YOUTH AND STUDENT ORGANIZATIONS.

3. (1 B) FOR THE FORESEEABLE FUTURE THE ONLY ROUTE TO A POSITION OF REAL INFLUENCE IN YUGOSLAV SOCIETY, EXCEPT PERHAPS IN THE CULTURAL FIELD, WILL LEAD THROUGH THE PARTY APPARATUS WRIT LARGE. FOR THE PURPOSE OF THIS TELEGRAM THIS APPARATUS INCLUDES THOSE SOCIAL-POLITICAL ORGANIZATIONS WHICH THE PARTY INDIRECTLY CONTROLS SUCH AS YOUTH AND STUDENT ORGANIZATIONS AND MASS POLITICAL ORGANIZATION, THE SOCIALIST ALLIANCE.

4. LEADERS IN THESE ORGANIZATIONS, UNLESS THEY MAKE A MISTAKE SUCH AS SELECTING A PATRON WHO DOES NOT MAKE THE GRADE HIMSELF OR SUCH AS MISREADING THE PARTY LINE AND GOING TOO FAR TOO FAST ON PARTICULAR ISSUE, MAY EXPECT TO FILL POSITIONS OF INCREASING RESPONSIBILITY IN THE POLITICAL, ECONOMIC AND GOVERNMENT FIELD COMMENSURATE AND THEIR INNATE ABILITY.

5. IN THIS SOCIETY, THE FIRST STEP ON THIS INFORMAL CAREER LADDER TO WHICH WE HAVE SOME ACCESS IS THE YOUTH AND STUDENT ORGANIZATIONS BEGINNING AT THE LOCAL OR OPSTINA LEVEL AND CONTINUING THROUGH TO THE NATIONAL LEVEL. DUE TO NUMBERS INVOLVED, PHYSICAL COVERAGE OF YOUTH AND STUDENT LEADERS IS DIFFICULT BELOW REPUBLICAN OR PROVINCIAL LEVEL WITH EXCEPTION OF LARGEST CITIES AND MORE SIGNIFICANT UNIVERSITIES.

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6. THIS EXPLAINS WEIGHT WE HAVE GIVEN YOUTH AND STUDENT ORGANIZATIONS. OTHER CATEGORIES ARE SIGNIFICANT (E. G., YOUNG MILITARY OFFICERS) BUT ACCESS TO SUCH INDIVIDUALS IS STRICTLY LIMITED BY REGIME)

7. (1 C) IN YUGOSLAVIA, THERE IS A DEMONSTRATED CRISIS POTENTIAL

ON PART OF UNIVERSITY STUDENTS. STUDENTS AT BELGRADE UNIVERSITY IN 1968 AND AT ZAGREB IN 1971 TRIGGERED CRISES WHICH ARE STILL CAUSING REPERCUSSIONS. SOME OF THESE REPERCUSSIONS TOUCH AMERICAN INTERESTS. AND PRISTINA UNIVERSITY REMAINS POWDER KEG OF NATIONALIST TENSION BETWEEN SERB- MONTENEGRIN AND ALBANIAN STUDENTS. SHOULD DEMONSTRATIONS OF 1968 OR 1971 LEVEL BEGIN ANEW, PARTICULARLY IN A CHAOTIC IMMEDIATE POST- TITO PERIOD, AND SHOULD STUDENT- WORKER LIAISON DEVELOP AND ARMY BE USED TO CONTROL SITUATION -- A SITUATION COULD IMMEDIATELY DEVELOP WHICH MIGHT CHALLENGE BASIC FOUNDATIONS AND ALIGNMENT OF THIS GOVERNMENT.

8 (11 A) THIRTY PERCENT - IDENTIFY POTENTIAL FUTURE LEADERS AND ESTABLISH RELATIONSHIPS WITH THEM TO UNDERSTAND THEIR PERSONALITIES AND ATTITUDES AND, HOPEFULLY, TO PROMOTE BETTER UNDERSTANDING ON THEIR PART OF BOTH GENERAL AND SPECIFIC U. S. POLICY INTERESTS.

TWENTY PERCENT - ASSESS YOUTH ATTITUDES TOWARD POLITICAL AND SOCIAL TRENDS IN COUNTRY. THIS INCLUDES YOUTH ATTITUDES TOWARD FOREIGN POLICY QUESTIONS AND RELATIONSHIPS.

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 1794

FIFTY - CREATE BETTER UNDERSTANDING OF AMERICAN SOCIETY -- ITS GOALS AND OBJECTIVES -- AND, IN PROCESS, COUNTER ACTIVITIES OF FORCES OPPOSED TO THESE GOALS AND OBJECTIVES.

9 (11 B) OBJECTIVES DESCRIBED ABOVE HAVE OBVIOUS RATIONALE -- TO DETERMINE AND REPORT YOUTH ATTITUDES AS THEY AFFECT DEVELOPMENT AND DIRECTION OF YUGOSLAV SOCIETY PARTICULARLY WHERE THIS MAY AFFECT AMERICAN INTERESTS IN THIS PART OF WORLD; TO IDENTIFY

AND KNOW YOUNG POTENTIAL LEADERS TO DETERMINE THOSE ATTITUDES WHICH ARE HOSTILE TOWARD UNITED STATES AND ITS OBJECTIVES AND, WHEN POSSIBLE, TO CHANGE THOSE ATTITUDES; AND ON THE OTHER HAND TO BE AWARE OF LEADERSHIP ATTITUDES WHICH ARE NEUTRAL OR POSITIVE TOWARD U. S. OR WHICH ARE HOSTILE TO OBJECTIVES OF OTHER COUNTRIES WHICH ARE OPPOSED TO AMERICAN GOALS AND OBJECTIVES.

10. AND, GIVEN LIMITED EXTENT TO WHICH THESE OBJECTIVES MAY BE MET DUE TO NATURE OF THIS SOCIETY, FINAL OBJECTIVE IS TO INFLUENCE YUGOSLAV UNDERSTANDING AND APPRECIATION OF U. S. AND ITS OBJECTIVES ON PART OF BROADER RANGE OF INFLUENTIAL YOUNG PEOPLE IN SOCIETY THROUGH EDUCATIONAL AND CULTURAL EXCHANGES, USIS ENGLISH LANGUAGE PROGRAM, EXPANDING NETWORK OF AMERICAN INFORMATION CENTERS AND THE LIKE.

11. (111 A.)

15 PERCENT CU INTERNATIONAL VISITS TRAVEL GRANTS
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23 PERCENT CU ACADEMIC GRANTS - FOREIGN STUDENTS
5 PERCENT CU ACADEMIC GRANTS - FOREIGN PROFESSORS (LECTURING)
10 PERCENT CU ACADEMIC GRANTS - FOREIGN PROFESSORS (RESEARCH)
5 PERCENT CU ACADEMIC GRANTS - AMERICAN STUDENTS
20 PERCENT CU ACADEMIC GRANTS - AMERICAN PROFESSORS (LECTURING)
5 PERCENT CU ACADEMIC GRANTS - AMERICAN PROFESSORS (RESEARCH)
1 PERCENT TEENAGE EXCHANGE PROGRAM
1 PERCENT MILITARY TRAINING PROGRAMS IN U. S.
10 PERCENT USIA CULTURAL AND INFORMATIONAL PROGRAMMING
INCLUDING ENGLISH TEACHING PROGRAM
5 PERCENT OTHER (EMBASSY TRAVEL AND REPRESENTATIONAL FUNDS;
"SPECIAL PROJECTS" E. G., UNIVERSITY TO UNIVERSITY
PROGRAMS - FLORIDA STATE - UNIVERSITY OF
MONTENEGRO AND OTHERS.)

12. (IV. A.) MEDIUM

13. (IV. B.) DESPITE WINDOW DRESSING TO CONTRARY, YUGOSLAV SOCIETY IS VERY CLEARLY SOCIETY IN WHICH "YOUTH" IS EXPECTED TO WAIT ITS TURN BEFORE WIELDING POLITICAL AND ECONOMIC POWER. THERE ARE IMPORTANT EXCEPTIONS, BUT BASICALLY IN THIS TRADITIONAL, HIERARCHIC SOCIETY, NO SPECIAL WISDOM OR PREMIUM IS AWARDED "YOUTH" AS A CATEGORY.

14. IV. C. 1. A.) 15 PERCENT; 73.8 MAN MONTHS (15 PERCENT OF 41 APPROPRIATE OFFICERS X 12 MAN MONTHS).

15. (IV. C.1 B.) CONTACT WORK - 30 PERCENT; REPORTING - WP PERCENT; PROGRAM WORK - 50 PERCENT.

16. (IV. C.1. C.) STATE - 28 PERCENT; USIA - 70 PERCENT;

DOD - 1 PERCENT; OTHER (FAS, LOC) - 1 PERCENT.

17. (IV. C.2) 80 PERCENT -- CU BUDGET; 30 PERCENT - USIA BUDGET.
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